

Message Text

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ORIGIN IO-10

INFO OCT-01 AF-06 EA-06 NEA-09 ISO-00 L-02 RSC-01 /035 R

66604

DRAFTED BY IO/UNP:MWILLIAMSON:LG

APPROVED BYL/GALDRICH

EA/RA:LMCNUTT

NEA/UNA:RSEARING

AF/RA:JWALKER

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R 161315Z JAN 75

FM SECSTATE WASHDC

TO AMEMBASSY ABU DHABI

AMEMBASSY MASERU

AMEMBASSY BLANTYRE

AMEMBASSY MBABANE

AMEMBASSY VIENTIANE

C O N F I D E N T I A L STATE 008673

FOLLOWING SENT ALL DIPLOMATIC POSTS ZURICH FLORENCE DAKAR
INFO SAIGON GENEVA USUN NEW YORK JEC PARIS XMT DAMASCUS
ABU DHABI ALGIERS BUCHAREST BUDAPEST CONAKRY COTONOU EC
BRUSSELS IAEA VIENNA LIBREVILLE LUSAKA MASERU USBERLIN
BLANTYRE MBABANE MOGADISCIO MOSCOW NATO OECD PARIS PEKING
PORT LOUIS PRAGUE SANAA SOFIA SUVA TAIPEI TRIPOLI VALLETTA
VIENTIANE WARSAW KHARTOUM FROM SECSTATE WASHDC 14 JAN 75:

QUOTE C O N F I D E N T I A L STATE 008673

DAKAR PASS BANJUL ALSO FOR ACTION

E.O. 11652: GDS

TAGS: PARM, PFOR, ICRC, VN, VS

SUBJECT: PRG ISSUE AT SECOND SESSION OF CONFERENCE ON LAW
OF WAR

REF: GENEVA 1335; GENEVA 5020

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1. SECOND SESSION OF DIPLOMATIC CONFERENCE ON REAFFIRMATION

AND DEVELOPMENT OF INTERNATIONAL HUMANITARIAN LAW APPLICABLE IN ARMED CONFLICTS WILL CONVEY IN GENEVA FEB. 3. CONFERENCE HAS MUCH DIFFICULT WORK TO DO IF ITS HUMANITARIAN OBJECTIVES ARE TO BE ADVANCED AND ALL TIME IS NEEDED FOR SUBSTANTIVE WORK, BUT WE MUST BE PREPARED FOR POSSIBILITY THAT QUESTION OF PARTICIPATION BY "PROVISIONAL REVOLUTIONARY GOVERNMENT OF SOUTH VIETNAM" (PRG) WILL BE RAISED. WE HOPE PRG SUPPORTERS WILL REFRAIN FROM REOPENING THIS ISSUE WHICH WAS DECIDED AT 1974 SESSION, BUT, IF ISSUE IS RAISED, U. S. CONSIDERS QUICK AND SATISFACTORY DISPOSAL OF THIS ISSUE MOST IMPORTANT.

2. U. S. POSITION ON PRG: USG VIEW WELL KNOWN THAT PRG IS SIMPLY A FACADE FOR LONG-TIME COMMUNIST MOVEMENT IN SOUTH VIETNAM DIRECTED FROM HANOI. IT IS DEVOID OF POPULAR PARTICIPATION, REPRESENTS A SMALL FRACTION OF SOUTH VIETNAMESE POPULATION, AND HAS NO ATTRIBUTES OF A GOVERNMENT. IT HAS NO GOVERNMENTAL INSTITUTIONS, APART FROM SOME VISIBLE UNITS OF AUTHORITY ESTABLISHED FOR ADVANCEMENT OF ITS INTERNATIONAL ASPIRATIONS. IT HAS NO CAPITAL. IT HAS NO BODY OF LAWS OR JURISPRUDENCE. IT HAS NEITHER THE PERSONALITIES NOR DOMESTIC PROGRAMS WITH WHICH THOSE IT CLAIMS TO GOVERN COULD FREELY ASSOCIATE. PARIS PEACE AGREEMENT HAS NOT ALTERED PRG STATUS IN THIS RESPECT IN ANY WAY. USG RECOGNIZES REPUBLIC OF VIETNAM, A MEMBER OF 11 UN SPECIALIZED AGENCIES, AS THE ONLY LEGITIMATE GOVERNMENT OF THAT COUNTRY. PREVENTING ENHANCEMENT OF PRG'S INTERNATIONAL ROLE AND STATUS IS PRIME POLITICAL INTEREST OF USG.

3. IN ADVANCE OF FIRST SESSION OF DIPLOMATIC CONFERENCE, PRG PURPORTED TO BECOME PARTY TO 1949 GENEVA CONVENTIONS ON PROTECTION OF VICTIMS OF WAR. SWISS HAD INVITED TO CONFERENCE ALL PARTIES TO THESE CONVENTIONS (AS WELL AS ALL UN MEMBERS), BUT SAW PRG MOVE AS POLITICAL AND DID NOT INVITE PRG, LEAVING ISSUE FOR CONFERENCE TO DECIDE. IT SHOULD BE NOTED THAT IN ITS INSTRUMENT OF ACCESSION, PRG MADE SOME VERY FUNDAMENTAL RESERVATIONS DIRECTED AGAINST THE HUMANITARIAN SPIRIT AND PURPOSE OF THE CONVENTIONS, WHICH WE HAVE REJECTED. MORE IMPORTANT, HOWEVER, THE PRG

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IS NOT A STATE AND IS LEGALLY INCAPABLE OF BECOMING PARTY TO THESE CONVENTIONS. THEREFORE, THEIR PURPORTED ACCESSION GIVES NO BASIS FOR INVITATION.

4. FEB. 1974 FIRST SESSION OF DIPLOMATIC CONFERENCE (DIPCON) DEFEATED DRAFT RESOLUTION TO INVITE PRG TO PARTICIPATE (37-38-33). MAIL TALLY TAKEN OF GOVERNMENTS PRIOR TO SEPT. TO OCT. 1974 ICRC CONFERENCE ON WEAPONS

ALSO DECIDED AGAINST PRG PARTICIPATION (25-32-24).

5. ALTHOUGH THE ISSUE OF PRG PARTICIPATION WAS DECIDED AT FIRST SESSION OF DIPCON AND REINFORCED AT ICRC GOVERNMENT EXPERTS CONFERENCE ON WEAPONS, WE MUST PREPARE FOR POSSIBILITY THAT PROPONENTS OF INVITATION MAY RAISE ISSUE AGAIN.

6. IF ISSUE RAISED, ONE ASPECT WILL BE DETERMINATION OF WHAT VOTING MAJORITY IS REQUIRED TO INVITE PRG. PROPONENTS OF INVITATION TO PRG MIGHT ARGUE THAT PARA 4 OF RULE 35 APPLIES. THIS PARA READS: "ANY DECISION RELATING TO INVITATIONS TO PARTICIPATE IN THE CONFERENCE SHALL BE ADOPTED BY A SIMPLE MAJORITY OF VOTES OF THE REPRESENTATIVES PRESENT AND VOTING." (THIS PARA WAS INSERTED IN THE RULES AFTER A DRAFT RESOLUTION, CDDH/13/REV.2, TO THIS EFFECT WAS ADOPTED IN PLENARY FEB. 27, 1974.) HOWEVER, IT SHOULD BE CLEAR THAT RULE 32 AND NOT REPEAT NOT PARA 4 OF RULE 35 APPLIES TO RECONSIDERATION OF PROPOSALS. RULE 32 PROVIDES: "WHEN A PROPOSAL HAS BEEN ADOPTED OR REJECTED IT MAY NOT BE RECONSIDERED UNLESS THE CONFERENCE, BY A TWO-THIRDS MAJORITY OF THE MEMBERS PRESENT AND VOTING, SO DECIDES." LAST YEAR'S PROPOSAL TO INVITE PRG WAS SUBMITTED IN FORM OF DRAFT RESOLUTION (CDDH/14) AND REJECTED. A NEW RESOLUTION ON THIS ISSUE WOULD BE MOVED FOR RECONSIDERATION. FOR EXAMPLE, A DECISION ON PROCEDURAL MATTER IS TAKEN BY A MAJORITY VOTE (PARA 2 OF RULE 35), BUT, ONCE TAKEN, A PROPOSAL TO REVERSE OR RECONSIDER THAT PROCEDURAL DECISION REQUIRES TWO-THIRDS VOTE (UNDER RULE 32). SIMILARLY ANY DECISION TAKEN UPON INVITATIONS IS NOT SUBJECT TO FREQUENT AND CONTINUED ATTEMPTS TO REVERSE IT BY THE SAME SIMPLE MAJORITY BY WHICH IT WAS ORIGINALLY DECIDED; ONCE DECIDED, CONFIDENTIAL

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RULE 32 APPLIES.

7. IF ISSUE IS RAISED, USG HOPES CONFERENCE CHAIRMAN PIERRE GRABER (WHO IS ALSO SWISS PRESIDENT AND FOREIGN MINISTER) WILL RULE THAT TWO-THIRDS MAJORITY IS NECESSARY TO REVERSE LAST YEAR'S DECISION. GRABER WILL ATTEND OPENING SESSIONS IN GENEVA FEB. 3-4, BUT HE IS NOT LIKELY TO PRESIDE THEREAFTER. WHILE PRG ISSUE WOULD NORMALLY COME UP AT OUTSET OF CONFERENCE, IT CONCEIVABLE THAT PRG PROPONENTS WOULD WAIT UNTIL CHAIR IS FILLED BY A VICE CHAIRMAN WHO ACTIVELY SUPPORTS THEIR POSITION.

8. DEPT REQUESTS YOU APPROACH HOST COUNTRY AT HIGHEST APPROPRIATE LEVEL, UNLESS YOU PERCEIVE OVERRIDING OBJECTION. YOU SHOULD DRAW ON THE ABOVE IN MAKING FOLLOWING

POINTS:

(A) WITH REGARD TO POSSIBLE VOTE ON PROCEDURE: ALTHOUGH WE HAVE NO INDICATION HOW CONFERENCE CHAIRMAN GRABER OR, IN HIS ABSENCE, ONE OF THE VICE CHAIRMAN, WILL RULE ON PROCEDURAL ISSUE DISCUSSED PARAS 6 AND 7, AS INDICATED ABOVE WE HOPE FOR A RULING THAT TWO-THIRDS VOTE REQUIRED. SUCH A RULING, ALTHOUGH CLEARLY CORRECT, COULD BE CHALLENGED, AND, IN THIS EVENT A MAJORITY VOTE WILL BE REQUIRED TO UPHOLD THE CHAIRMAN'S RULING. PLEASE URGE HOST COUNTRY TO SUPPORT UPHOLDING THIS CLEARLY CORRECT MEANING OF RULES OF PROCEDURE AND ANY RULING BY THE CHAIRMAN TO THAT EFFECT. 95 PER CENT OF WORK OF THE CONFERENCE REMAINS TO BE DONE; IT IS NOT IN ANY COUNTRY'S INTEREST TO WASTE TIME REARGUING PRG QUESTION, WHICH WAS DECIDED AT FIRST SESSION.

(B) WITH REGARD TO POSSIBLE VOTE ON INVITATION ISSUE ITSELF: BREAKDOWNS OF VOTES AT FIRST SESSION OF DIPCON AND AT ICRC CONFERENCE ON WEAPONS BEING REPEATED (REFTELS). COUNTRIES THAT VOTED NO SHOULD BE URGED TO MAINTAIN THEIR OPPOSITION TO PRG INVITATION. COUNTRIES THAT ABSTAINED SHOULD BE URGED TO OPPOSE PRG PARTICIPATION ON BASIS THAT ISSUE ALREADY DECIDED. COUNTRIES THAT SUPPORTED INVITATION TO PRG SHOULD BE URGED AT LEAST TO ABSTAIN, IF THEY CANNOT SEE WAY CLEAR TO OPPOSE
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REOPENING ISSUE, BASING THIS ON ACQUIESCENCE EARLIER DECISIONS.

PLEASE INFORM DEPT OF RESULTS OF DEMARCHES ASAP, WITH INFO TO AMEMBASSY BERN, USMISSION GENEVA, USMISSION NEW YORK, USDEL JEC PARIS AND AMEMBASSY SAIGON. AMEMBASSY SAIGON AND USMISSION GENEVA AUTHORIZED TO KEEP GVN MFA AND GVN MISSION GENEVA INFORMED ON PROGRESS OF OUR DEMARCHES. AMEMBASSY BERN AUTHORIZED CONFIDENTIALLY TO INFORM SWISS FEDERAL POLITICAL DEPT OF EXTENT OF ANTICIPATED SUPPORT FOR A TWO-THIRDS VOTE RULING IN ORDER TO ENCOURAGE FAVORABLE RULING BY GRABER.

9. MORE SPECIFIC GUIDANCE FOR SEVERAL ADDRESSEE POSTS FOLLOWS. (REFERENCES ARE TO 1974 CABLES.)

10. FOR CANBERRA --RE CANBERRA 5010, WHILE WE RECOGNIZE IT MIGHT BE DIFFICULT FOR AUSTRALIA TO OPPOST INVITATION OF PRG, WE CERTAINLY HOPE THEY WILL BE ABLE TO SUPPORT US ON THE PROCEDURAL ISSUE.

11. FOR NEW DELHI -- DESPITE INDIA'S PRO-PRG VOTES IN

1974, IN VIEW OF MFA COMMENTS REPORTED NEW DELHI 7869, WE HOPE THEY COULD BE PERSUADED NOT TO ATTEMPT TO REVERSE DECISION OF 1974 SESSION OF DIPCON.

12. FOR JAKARTA -- RE STATE 119953 AND JAKARTA 8301, WE MUCH APPRECIATE EMBASSY'S SUCCESSFUL EFFORT IN INFLUENCING GOI TO "NOT NOTICE" ICRC NOTE AND NOT TO RESPOND, DESPITE ATTENDING LUCERNE CONFERENCE. WE HOPE THIS YEAR GOI WILL SUPPORT US ON PROCEDURE AND BE NON-COMMITTAL ON SUBSTANCE.

13. FOR KATHMANDU -- IF NEPAL ATTENDS CONFERENCE, WE WOULD HOPE THAT THEY WILL ABSTAIN ON SUBSTANCE PER ASSURANCES KATHMANDU 2790. HOPEFULLY, THEY WOULD SUPPORT US ON PROCEDURE.

14. FOR MANILA -- ALTHOUGH GOP VOTE IN LUCERNE MAIL TALLY APPARENTLY NOT RECEIVED BY ICRC, WE HOPE GOP WILL CONTINUE ITS OPPOSITION TO PRG INVITATION PER MANILA CONFIDENTIAL

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8532 AND 9552.

15. FOR NICOSIA -- GOC STOOD FIRM IN PAST AND GAVE ASSURANCE NICOSIA 1105. WHILE WE APPRECIATE POSSIBLE DIFFICULTIES, AS RESULT OF EVENTS LAST SUMMER, HOPEFULLY THESE ASSURANCES WILL BE RENEWED.

16. FOR COPENHAGEN -- DESPITE FERGO'S DOUBTS (COPENHAGEN 1610), PRG NOT INVITED TO PARTICIPATE IN LUCERNE MEETING. WE HOPE DANES CAN BE CONVINCED TO SUPPORT US THIS TIME IN GENEVA WITH MFA LEGAL OFFICE POSITION PREVAILING, ESPECIALLY ON GROUND OF NOT REVERSING PREVIOUS DECISION.

17. FOR HELSINKI -- PER HELSINKI 1363, WE HOPE MULLER WILL BE ABLE TO PERSUADE GOF THAT PRG MATTER ALREADY SETTLED AND SHOULD NOT BE REOPENED AT SECOND SESSION OF DIPCON. THIS WOULD IMPLY AT LEAST PROCEDURAL SUPPORT AND NO WORSE THAN ABSTENTION ON SUBSTANCE.

18. FOR REYKJAVIK -- ICELAND PARTICIPATED IN 1974 SESSION OF DIPCON BUT WAS ABSENT FOR PRG VOTE. ON BASIS ANDERSON'S COMMENTS REPORTED REYKJAVIK 807 AND IN VIEW OF DECISION OF LAST YEAR'S CONFERENCE, WE HOPE THIS YEAR THEY WILL BE ABLE TO SUPPORT OUR POSITION.

19. FOR OSLO -- NORWAY ABSTAINED IN 1974 AND IT VERY IMPORTANT THAT POSITION OF ABSTENTION ON SUBSTANCE BE MAINTAINED. RESULT OBTAINED OSLO 3544 WAS OPTIMAL.

20. FOR NICE -- WHILE MONACO HAD TO ABSTAIN IN LUCERNE TALLY (NICE 523), WE WOULD HOPE THEY WILL BE ABLE TO BE CONSISTENT WITH THEIR PREVIOUS VOTE AT DIPCON AND OPPOSE PRG INVITATION.

21. FOR LISBON -- WHILE GOP VOTED WITH US AT 1974 SESSION OF DIPCON, AS REPORTED LISBON 2909 ITS POSITION IS NOW UNCERTAIN. SINCE PRG ISSUE NOT CONNECTED WITH AFRICAN ISSUES AND DIFFERENT CONSIDERATIONS INVOLVED, WE WOULD HOPE THEY WILL STILL SUPPORT OUR POSITION.

22. FOR ROME -- WE CONTINUE TO REGRET CONFUSION THAT
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RESULTED AT LAST YEAR'S SESSION OF DIPCON. IN VIEW OF SUPPORT IN LUCERNE MAIL TALLY (ROME 10204), WE HOPE MATTER IS NOW DECIDED AND THAT ITALIAN DEL WILL CLEARLY BE INSTRUCTED TO OPPOSE PRG PARTICIPATION.

23. FOR ROME -- WITH REGARD TO VATICAN, IN VIEW OF BENELLI'S SYMPATHY (ROME 8553) WITH U.S. POSITION, PERHAPS YOU CAN OBTAIN AGREEMENT TO PROCEDURAL SUPPORT.

24. FOR FLORENCE -- WE UNDERSTAND DIFFICULTIES EXPRESSED FLORENCE 226 RE SAN MARINO'S VOTE. HOWEVER, IN VIEW OF ITALIAN NEGATIVE REPLY TO LUCERNE MAIL TALLY, HE HOPE WE WILL GET CLEAR ASSURANCE FROM GOI OF OPPOSITION TO PRG PARTICIPATION AND THAT SAN MARINO WILL BE ABLE TO FOLLOW THIS LEAD.

25. FOR STOCKHOLM -- DESPITE AMBIGUITY OF SWEDISH REPLY TO LUCERNE MAIL TALLY, WE HOPE YOU CAN CAPITALIZE ON BLIX'S STATEMENT (STOCKHOLM 3216) THAT SWEDEN CONSIDERS ITSELF BOUND BY DECISION OF 1974 SESSION OF DIPCON.

26. FOR ZURICH -- WHILE LEICHTENSTEIN ABSTAINED PREVIOUSLY, WE HOPE THAT PRIME MINISTER KIEBER, IN VIEW OF HIS PERSONALLY SYMPATHETIC ATTITUDE (ZURICH 376), WILL AGREE TO SUPPORTING US ON PROCEDURE.

27. FOR ALL EEC POSTS: IN EVENT ARGUMENT MADE THAT MATTER IS ONE OF EC SOLIDARITY, YOU SHOULD POINT OUT THAT THERE WAS SPLIT ON ISSUE IN EC RANKS AT FIRST SESSION OF DIPCON. BELGIUM, GERMANY, LUXEMBOURG AND U.K. VOTED AGAINST PRG INVITATION. ITALY INSTRUCTED TO DO SO, BUT ERRED (SEE PARA 22 ABOVE). OTHER EC COUNTRIES ABSTAINED.

28. FOR MANAMA -- WE ARE NOT CERTAIN BAHRAIN WILL PARTICIPATE IN CONFERENCE. IF IT INTENDS TO, IN VIEW OF MANAMA 401, YOU SHOULD POINT OUT PLO ALREADY PARTICIPATES AS LIB-

ERATION MOVEMENT AND THAT PRG ISSUE IS UNCONNECTED.

29. FOR AMMAN -- IN VIEW OF SWITCH BY GOJ DEL CONTRARY TO ITS INSTRUCTIONS (AMMAN 4029) AT LAST SESSION OF DIPCON, WE WOULD HOPE THIS YEAR'S INSTRUCTIONS TO OPPOSE PRG WILL
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BE CLEARER AND STRONGER.

30. FOR KUWAIT -- EMBASSY'S DEMARCHE (KUWAIT 2564) RESULTED IN GOK OPPOSITION TO PRG PARTICIPATION IN LUCERNE CONFERENCE. HOPE YOU CAN PERSUADE THEM TO MAINTAIN THIS POSITION.

31. FOR JIDDA -- WHILE WE REGRET PAST HISTORY OF SAG ASSURANCES OF SUPPORT FOLLOWED BY ABSTENTION (E.G. JIDDA 4485), THEIR SIGNIFICANT INFLUENCE AMONG ARAB STATES WARRANTS REPEATED EFFORT TO PRODUCE SAG SUPPORT AT GENEVA.

32. ALL ARAB POSTS: SINCE PLO ALREADY INVITED BY CONFERENCE IN 1974 TO "PARTICIPATE FULLY" (BUT WITHOUT VOTE), YOU MAY POINT OUT THERE SHOULD BE NO CONNECTION MADE BETWEEN PLO AND PRG ISSUES. HOWEVER, IF YOU BELIEVE MAKING THIS POINT WOULD STIMULATE DEMAND FOR PLO PARTICIPATION ON BASIS AS STATE WITH VOTE, PLEASE DO NOT MAKE POINT.

33. FOR BUENOS AIRES -- PER BA 5612, WE HOPE THAT NEW PERSONNEL IN INTERNATIONAL ORGANIZATION STAFF WILL BE MORE RESPONSIVE TO OUR APPROACH.

34. FOR LA PAZ -- DESPITE APPARENT NON-RECEIPT BY ICRC OF GOB OPPOSITION LETTER FOR LUCERNE CONFERENCE (LAPAZ 4764) WE ASSUME GOB WILL MAINTAIN ITS POLICY OF OPPOSITION TO PRG INVITATION.

35. FOR SAN JOSE -- DESPITE CONFUSION IN PRODUCING REPLY FOR LUCERNE CONFERENCE (GENEVA 4877; SAN JOSE 2862), WE ASSUME POLICY OF OPPOSITION TO PRG INVITATION IS CLEAR AND THAT DEL WILL BE INSTRUCTED TO OPPOSE IN GENEVA AS IT DID LAST YEAR.

36. FOR TEGUCIGALPA -- DESPITE APPARENT NON-RECEIPT BY ICRC OF GOH OPPOSITION LETTER FOR LUCERNE CONFERENCE (TEGUCIGALPA 2448) WE ASSUME GOH WILL MAINTAIN ITS POLICY OF OPPOSITION TO PRG INVITATION.

37. FOR MEXICO -- GOM VOTED WITH US AT 1974 SESSION OF DIPCON AND IN VIEW OF ITS SIGNIFICANT INFLUENCE AMONG
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LATIN AMERICAN DELS WE THINK IT IS IMPORTANT THAT OPPOSITION TO PRG INVITATION BE MAINTAINED.

38. FOR PANAMA -- HOPE YOU CAN CAPITALIZE ON TACK'S AGREEMENT IN PRINCIPLE REPORTED PANAMA 3387.

39. FOR SAN SALVADOR -- DESPITE GOES ABSTENTION AT 1974 SESSION OF DIPCON, WE HOPE YOU CAN CAPITALIZE ON ASSURANCES REPORTED SAN SALVADOR 2458 AND 2710 TO PRODUCE OPPOSITION THIS TIME.

40. FOR CARACAS -- WE ARE COUNTING ON GOV CONTINUED SUPPORT ON THIS MATTER (CARACAS 5385).

41. FOR BANGUI -- RE BANGUI 951, WHILE WE ASSUME POST IS CORRECT IN SUPPOSING GOCAR VOTE ARRIVED TOO LATE TO BE TALLIED FOR LUCERNE, WE HOPE THAT, IN VIEW OF POSITION REPORTED BANGUI 682 AND 951, GOCAR DEL WILL BE INSTRUCTED TO OPPOSE PRG INVITATION.

42. FOR ADDIS ABABA -- RECOGNIZING IEG INTERNAL DIFFICULTIES, IN EVENT THEY DECIDE TO SEND DEL TO CONFERENCE THIS YEAR, WE HOPE THAT BECAUSE OF THEIR INFLUENCE AMONG AFRICAN DELS, IEG DEL WOULD SUPPORT US ON PROCEDURE. WE RECOGNIZE IT UNLIKELY THEY WOULD MOVE FROM ABSTENTION ON SUBSTANTIVE (ADDIS ABABA 7492).

43. FOR ACCRA -- HOPE YOU CAN CAPITALIZE ON VIEW REPORTED ACCRA 4037 THAT MFA PROBABLY REGARDS PRG QUESTION AS HAVING BEEN SETTLED AT 1974 SESSION OF DIPCON.

44. FOR ABIDJAN -- IN VIEW OF ASSURANCE THAT ABSTENTION LAST YEAR WAS A FLUKE (ABIDJAN 5010), HOPE GOIC DEL WILL CLEARLY BE INSTRUCTED TO SUPPORT OUR POSITION.

45. FOR NAIROBI -- CAN MWASHUMBE'S APPARENT SYMPATHY (NAIROBI 5800) BE USED TO OUR ADVANTAGE?

46. FOR MONROVIA -- LIBERIA'S SUPPORT AT 1974 SESSION OF DIPCON WAS IMPORTANT AND MUCH APPRECIATED BY USG. WE HOPE EMBASSY CAPITALIZING ON PERSONAL SENTIMENTS OF PADMORE
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REPORTED MONROVIA 3996 WILL AGAIN BE ABLE TO ACHIEVE THIS POSITIVE RESULT.

47. FOR BAMAKO -- RE BAMAKO 2636, AS YOU WILL NOTE, WE HAVE NO INDICATION THAT MALI VOTED IN MAIL TALLY. PERHAPS APPROACH TO DJIBRILLA MAIGA, HEAD OF MFA LEGAL OFFICE AND HEAD OF MALI DEL TO GENEVA, WOULD BE USEFUL. MAIGA HAS POTENTIAL FOR PLAYING ROLE OF SPOILER, AND APPROACH TO HIM DIRECTLY, EMPHASIZING THE IMPORTANCE WE PLACE ON HIS SUPPORT, MIGHT MODERATE HIM.

48. FOR LAGOS -- IN VIEW OF PARA 3 OF LAGOS 5175, WE RECOMMEND STRESSING PROCEDURAL ASPECT IN SEEKING GON SUPPORT.

49. FOR OUAGADOUGOU -- IT NOT CLEAR WHETHER GOUV WILL ATTEND. IN VIEW OF POSITION REPORTED OUAGADOUGOU 1155, WE HOPE THEY DO ATTEND AND OPPOSE PRG INVITATION.

50. FOR KINSHASA -- DESPITE APPARENT EXISTENCE OF STANDING INSTRUCTIONS PERMITTING GOZ TO OPPOSE PRG PARTICIPATION (KINSHASA 6712), WE THINK SPECIFIC INSTRUCTION TO GOZ DEL TO GENEVA CONFERENCE TO OPPOSE PRG INVITATION WOULD BE IMPORTANT.

51. FOR ALL AF POSTS: SINCE LIBERATION MOVEMENTS RECOGNIZED BY OAU ALREADY INVITED BY CONFERENCE IN 1974 TO "PARTICIPATE FULLY" (BUT WITHOUT VOTE), THERE SHOULD BE NO FEAR AMONG AFRICANS THAT BY OPPOSING INVITATION OF PRG THEY COULD IN ANY WAY DAMAGE CAUSE OF AFRICAN LIBERATION MOVEMENTS. KISSINGER UNQUOTE KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: HUMAN RIGHTS, LAW, WAR, OPPOSITION TO ADMISSION, COMMUNIST FRONT ORGANIZATIONS, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 JAN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE008673
Document Source: CORE
Document Unique ID: 00
Drafter: MWILLIAMSON:LG
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750014-1057
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750153/aaaabueo.tel
Line Count: 466
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 GENEVA 1335, 75 GENEVA 5020
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 31 MAR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <31 MAR 2003 by BoyleJA>; APPROVED <15 SEP 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PRG ISSUE AT SECOND SESSION OF CONFERENCE ON LAW OF WAR
TAGS: PARM, PFOR, VN, VS, US, ICRC, PRG
To: ALL POSTS MULTIPLE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006